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COUNTY OF CONTRA COSTA

8 UNITED STATES DISTRICT COURT  
9  
10 NORTHERN DISTRICT OF CALIFORNIA  
11 SAN FRANCISCO DIVISION

12 DAVID COOK,

13 Plaintiff,

14 v.

15 COUNTY OF CONTRA COSTA, and  
16 DOES 1 to 100, inclusive,

17 Defendants.

No. C15-05099 TEH

DEFENDANT COUNTY OF CONTRA  
COSTA'S NOTICE OF MOTION  
AND MOTION TO DISMISS ALL CLAIMS  
IN PLAINTIFF'S FIRST AMENDED  
COMPLAINT; MEMORANDUM OF POINTS  
AND AUTHORITIES

[Fed. R. Civ. P. 12(b)(6)]

18 Date: December 21, 2015

19 Time: 10:00 a.m.

20 Crtrm: 2, 17th Floor

Judge: Hon. Thelton E. Henderson, Presiding

21 Date Action Filed: May 5, 2015

22 Trial Date: None Assigned

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**NOTICE OF MOTION AND MOTION**

**TO PLAINTIFF AND HIS ATTORNEYS OF RECORD:**

PLEASE TAKE NOTICE that on Monday, December 21, 2015, at 10:00 a.m., or as soon thereafter as the matter may be heard in the above-entitled court, located at 450 Golden Gate Avenue, San Francisco, California, Defendant COUNTY OF CONTRA COSTA will and hereby does move this Court for an order under Federal Rule of Civil Procedure 12(b)(6) dismissing all claims for relief asserted in the First Amended Complaint because they fail to allege sufficient facts to state a claim for relief.

This motion is supported by this notice, the memorandum of points and authorities, all the papers and records on file in this action, and such other materials as may be submitted at or before the hearing on the motion.

**MEMORANDUM OF POINTS AND AUTHORITIES**

**I. INTRODUCTION**

Plaintiff David Cook (“Plaintiff”) alleges that on September 26, 2014, he slipped and fell on stairs while incarcerated at the West County Detention Facility (“WCDF”) in Richmond, California. The First Amended Complaint (“FAC”) asserts both state and federal causes of action against the County of Contra Costa (“Defendant” or “County”) arising out of the slip-and-fall accident.<sup>1</sup> The state law causes of action for negligence and dangerous condition of public property fail because under California law, the County is immune from liability for injuries to prisoners, whether under a negligence or premises liability theory. Therefore, the first and second causes of action of the FAC must be dismissed without leave to amend.

Plaintiff’s FAC also falls woefully short of stating a Section 1983 federal claim against the County. Namely, Plaintiff alleges that he received improper clothing and shelter at the jail,

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<sup>1</sup> Plaintiff, *in pro per*, filed the original complaint on May 5, 2015, in state court. That complaint was never served on the County. Plaintiff, through counsel, then filed the instant FAC on September 10, 2015, in state court. Service of the FAC and summons was completed on October 26, 2015. Defendant Contra Costa County removed this action to the Northern District on November 6, 2015, pursuant to 28 U.S.C. §1441(a). See ECF Doc. No. 1.

and was deprived of basic medical services following his accident, in violation of his constitutional rights. But the FAC does not even include conclusory, boilerplate statements of the *Monell* elements. Plaintiff fails to allege *any* County policies, customs or practices that caused a constitutional violation. Thus, Plaintiff's Section 1983 claim against the County must also be dismissed.

## II. ISSUES TO BE DECIDED

1. Do the first and second claims for relief fail because Defendant County of Contra Costa is immune from liability under California law for injuries to Plaintiff, a prisoner, arising from negligence or an alleged dangerous condition of public property?

2. Must the first claim for relief against Defendant County of Contra Costa be dismissed because it fails to identify a statute to hold the County liable for General Negligence under California law?

3. Do the first and second claims for relief against Defendant County of Contra Costa fail because there is no vicarious liability for an alleged dangerous condition of public property under California law?

4. Does the third claim for relief under 42 U.S.C. § 1983 against Defendant County of Contra Costa fail to allege facts to establish *Monell* liability, i.e., that official policy, custom, or practice was the moving force behind any constitutional violation?

## III. SUMMARY OF PLAINTIFF'S ALLEGATIONS IN THE FAC

The salient, non-conclusory allegations of Plaintiff's FAC are as follows.<sup>2</sup> On September 26, 2014, Plaintiff was in the custody of the Sheriff of the County of Contra Costa, and an inmate at the WCDF, in Richmond, California. FAC, Second Cause of Action. On September 26, 2014, Plaintiff slipped and fell on a staircase at the WCDF after stepping on an unknown slippery substance. *Id.* Plaintiff's face and head hit one or more portions of the staircase, causing injuries to Plaintiff's left eye and nearby bone and tissue, and trauma to his

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<sup>2</sup> Facts from the FAC are accepted as true for the purposes of this motion only. Plaintiff did not include paragraph numbers in the FAC so all citations to the FAC in this motion will be to the specific cause of action only.

1 head and face. *Id.*

2 Plaintiff alleges that the County, acting through the Sheriff, and Sheriff's Deputies and  
 3 other "Doe" employees, *inter alia*, negligently failed to maintain, inspect, supervise, and  
 4 operate the premises at the WCDF, allowing the staircase in Plaintiff's housing unit to become  
 5 unreasonably hazardous, and causing the premises to be in a dangerous condition. FAC, First  
 6 and Second Causes of Action. Plaintiff alleges that Defendants, and each of them, created the  
 7 dangerous condition within the scope of their employment, and knew or should have known  
 8 that such a condition existed, and that their negligence caused the injuries. *Id.* Plaintiff further  
 9 alleges that Defendant negligently trained and supervised the Sheriff Deputies and other  
 10 employees, and negligently clothed Plaintiff with shoes inadequate for the dangerous condition  
 11 of the staircase. FAC, Second Cause of Action. Plaintiff does not cite to any statutes under  
 12 the first cause of action for "General Negligence," and cites to California Government Code  
 13 sections 830, subdivision (a), and 835, as the basis for the County's liability under the second  
 14 cause of action for "Premises Liability." FAC, First and Second Causes of Action.

15 In his federal claim, Plaintiff incorporates by reference the allegations of negligence  
 16 and premises liability, and asserts that Defendant deprived Plaintiff of certain rights and  
 17 privileges, in violation of 42 U.S.C. § 1983. FAC, Third Cause of Action.<sup>3</sup> Specifically,  
 18 Plaintiff alleges that Defendant, through the Sheriff and its Deputies and employees, "deprived  
 19 Plaintiff of the basic clothing, shelter, sanitation and personal safety which is one of the  
 20 minimal civilized measures of life's necessities, proximately causing injury to Plaintiff as  
 21 described above." *Id.* In addition, Plaintiff alleges that Defendant, through the Sheriff and its  
 22 Deputies and employees, "acted under color of the law and with deliberate indifference to  
 23 deprive Plaintiff of basic medical services" following the accident on September 26, 2014,  
 24 until Plaintiff was released from custody on December 16, 2014. *Id.*

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26  
 27 <sup>3</sup> The FAC does not specifically refer to the Section 1983 claim as the "third cause of  
 28 action." But for purposes of this motion, Defendant treats the claim for relief under 42 U.S.C.  
 § 1983, found at page 7 of 7 of the FAC, as the third cause of action in the FAC.



#### IV. LEGAL STANDARD

Under Federal Rule of Civil Procedure 12(b)(6), a motion to dismiss can be made and granted when the complaint fails “to state a claim upon which relief may be granted.” Dismissal under Rule 12(b)(6) is appropriate where the complaint lacks a cognizable legal theory or sufficient facts to support a cognizable legal theory. *Balistreri v. Pacifica Police Dep’t*, 901 F.2d 696, 699 (9th Cir. 1990) (as amended), *abrogated on other grounds by Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 562-63 (2007). All material allegations in the complaint will be taken as true and construed in the light most favorable to the plaintiff. *NL Indus., Inc. v. Kaplan*, 792 F.2d 896, 898 (9th Cir. 1986).

The Federal Rules require that a complaint include a “short and plain statement of the claim showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). In order to survive a motion to dismiss, a plaintiff must allege facts that are enough to raise his right to relief “above the speculative level.” *Twombly*, 550 U.S. at 555. A complaint must offer “more than labels and conclusions, and a formulaic recitation of the elements of a cause of action will not do.” *Id.* “[C]ourts ‘are not bound to accept as true a legal conclusion couched as a factual allegation.’” *Id.* (quoting *Papasan v. Allain*, 478 U.S. 265, 286 (1986)). If a plaintiff’s allegations do not bring his “claims across the line from conceivable to plausible, [his] complaint must be dismissed.” *Twombly*, 550 U.S. at 570. “A claim has facial plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable inference that the defendant is liable for the misconduct alleged.” *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009). “The plausibility standard is not akin to a ‘probability requirement,’ but it asks for more than a sheer possibility that a defendant has acted unlawfully.” *Id.* The standard “demands more than an unadorned, the-defendant-unlawfully-harmed-me accusation.” *Id.* Thus, a complaint that offers “‘naked assertion[s]’ devoid of ‘further factual enhancement’” is insufficient. *Id.* (quoting *Twombly*, 550 U.S. at 557).

Under California law, when a plaintiff files a complaint against a public entity, general allegations are insufficient; claims against public entities must be specifically pleaded to allow the entity and the court to determine if any of the numerous statutory limitations and

restrictions on such actions apply. *See, e.g., Brenner v. City of El Cajon*, 113 Cal. App. 4th 434, 439 (2003). When granting a motion to dismiss, a court is not required to grant leave to amend if amendment would be futile. *Cook, Perkiss & Liehe, Inc. v. N. Cal. Collection Serv. Inc.*, 911 F.2d 242, 247 (9th Cir. 1990).

## V. LEGAL ARGUMENT

### A. The FAC's State Law Causes Of Action Fail As A Matter Of Law.

#### 1. The First And Second Causes Of Action Fail Because The County Is Immune From Liability For Injuries To Prisoners As A Result Of Negligence Or A Dangerous Condition Of Its Property.

Under California law, any action against a public entity, including one for premises liability, must be based upon statute. Gov. Code, § 815, subd. (a); *see also infra*, Section V.A.2. To prove a premises liability action against a public entity for an injury caused by a dangerous condition of public property, a plaintiff must establish the essential elements of liability as set forth in Government Code section 835.<sup>4</sup> Here, Plaintiff cites to Government Code sections 830 and 835 as the basis for County liability under the second cause of action, titled "Premises Liability." And Plaintiff's first cause of action for "General Negligence" is essentially the same premises liability cause of action, regarding the "dangerous condition of the premises," i.e., the stairs at the WCDF, but titled differently and without reference to any statutes. *See supra*, Section III.

Regardless of whether Plaintiff has met the elements to state a negligence or premises liability cause of action against a public entity, the County is immune from liability on either claim. Pursuant to California Government Code section 844.6, a public entity is immune from a prisoner's claim for injuries arising from negligence or a dangerous condition of public

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<sup>4</sup> Under Section 835, a public entity is liable for injury caused by a dangerous condition of its property if the plaintiff establishes that the property was in a dangerous condition at the time of the injury, that the injury was proximately caused by the dangerous condition, that the dangerous condition created a reasonably foreseeable risk of the kind of injury that occurred, and that either a negligent or wrongful act or omission of an employee within the scope of his employment created the dangerous condition or the public entity had actual or constructive notice of the dangerous condition a sufficient time prior to the injury to have taken measures to protect against the condition. Gov. Code, § 835; *Bassett v. Lakeside Inn, Inc.*, 140 Cal. App. 4th 863, 868 (2006).

property. Section 844.6 states in part:

(a) Notwithstanding any other provision of this part . . . a public entity is not liable for:

(1) An injury proximately caused by any prisoner.

(2) **An injury to any prisoner.**

(c) **Except for an injury to a prisoner**, nothing in this section prevents recovery from the public entity for an injury resulting from the dangerous condition of public property under Chapter 2 (commencing with Section 830) of this part. Gov. Code, § 844.6 (emphasis added).

As used in Government Code section 844.6, “‘prisoner’ includes an inmate of a prison, jail, or penal or correctional facility.” Gov. Code, § 844. And for purposes of Section 844.6 immunity, a person “becomes a prisoner, as a matter of law, upon his or her initial entry into a prison, jail, or penal or correctional facility. . . .” *Id.* Section 844.6 is an immunity provision that prevails over liability imposed by any other statutes. *See Zuniga v. Housing Authority*, 41 Cal. App. 4th 82, 92 (1995).

Here, Plaintiff was an inmate at the WCDF at the time of his alleged injuries, i.e., in a jail or correctional facility, and therefore was a “prisoner” for purposes of Section 844.6. *See* FAC, Second Cause of Action; *supra* Section III. He alleges he suffered injuries as a result of negligence and a dangerous condition at the WCDF on September 26, 2014. *Id.* Therefore, under Section 844.6, the County is immune from liability as to Plaintiff’s first and second causes of action arising from the alleged dangerous condition of public property, and the claims should be dismissed *with prejudice* as a matter of law.<sup>5</sup> Gov. Code, § 844.6, subd. (a)(2), (c); *see also Sahley v. Cnty. of San Diego*, 69 Cal. App. 3d 347, 348-49 (1977) (dismissing complaint pursuant to Section 844.6 immunity in action for personal injuries sustained when plaintiff slipped and fell in the shower at the county jail); *Ortiz v. Cnty. of Sonoma*, 2014 U.S. Dist. LEXIS 47161, at \*8 (N.D. Cal. Apr. 4, 2014) (dismissing prisoner’s

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<sup>5</sup> The County is also immune from any claims relating to improper clothing, equipment, or facilities, under Government Code section 845.2. “[N]either a public entity nor a public employee is liable for failure to provide a prison, jail or penal or correctional facility or, if such facility is provided, for failure to provide sufficient equipment, personnel or facilities therein.” Gov. Code, § 845.2.

dangerous condition of public property claim for injuries suffered in county jail pursuant to Section 844.6 immunity *without leave to amend*) (emphasis added); *Wheat v. Cnty. of Alameda*, 2012 U.S. Dist. LEXIS 38472, at \*18-19 (N.D. Cal. Mar. 21, 2012) (dismissing prisoner's various state law claims against a county pursuant to Section 844.6 immunity *without leave to amend*) (emphasis added).

**2. Even Without Immunity, The First Cause Of Action Fails As A Matter of Law Because The County Cannot Be Held Directly Liable Under A General Negligence Theory.**

Under the California Tort Claims Act (also known as Government Claims Act), “[e]xcept as otherwise provided by statute: (a) A public entity is not liable for an injury, whether such injury arises out of an act or omission of the public entity or a public employee or any other person.” Gov. Code, § 815, subd. (a); *see also Eastburn v. Regional Fire Prot. Authority*, 31 Cal. 4th 1175, 1183 (2003); *Zelig v. Cnty. of Los Angeles*, 27 Cal. 4th 1112, 1127 (2002). “[T]here is no common law tort liability for public entities in California.” *See In re Groundwater Cases*, 154 Cal. App. 4th 659, 688 (2007).

To state a cause of action against the County, Plaintiff must identify a specific statute and show that it imposes a mandatory duty on the part of the County. *Haggis v. City of Los Angeles*, 22 Cal. 4th 490, 498-99 (2000); *Searcy v. Hemet Unified Sch. Dist.*, 177 Cal. App. 3d 792, 802 (1986); Gov. Code, §§ 815, subd. (a), 815.6. Every fact essential to the existence of statutory liability must be pleaded with particularity. *Susman v. City of Los Angeles*, 269 Cal. App. 2d 803, 809 (1969); *Brenner, supra*, 113 Cal. App. 4th at 439; *Mahach-Watkins v. Depee*, 2005 U.S. Dist. LEXIS 49688, at \*7 (N.D. Cal. July 11, 2005).

Here, Plaintiff does not identify any statutes under the “General Negligence” cause of action. Accordingly, Plaintiff first cause of action against the County for “General Negligence” fails as a matter of law.

**3. The First and Second Causes of Action Also Fail On A Vicarious Liability Theory.**

Government Code section 815.2 provides that public entities are liable for injuries caused by their employees within the scope of their employment “if the act or omission would,

1 apart from this section, have given rise to a cause of action against that employee.” Plaintiff  
 2 does not cite to Government Code section 815.2 anywhere in the FAC. But even assuming  
 3 Plaintiff’s first cause of action is premised on a vicarious liability theory, the negligence claim  
 4 fails because as a preliminary issue, Plaintiff fails to plead an essential element of any  
 5 negligence claim, i.e., there is no allegation of duties owed or breached by any employee. *See*  
 6 FAC, First Cause of Action. To state a claim for negligence, a plaintiff must allege: (1) the  
 7 defendant’s legal duty of care to the plaintiff; (2) breach of that duty; (3) causation; and (4)  
 8 resulting injury to the plaintiff. *See, e.g., Merrill v. Navegar, Inc.*, 26 Cal. 4th 465, 477 (2001).

9 In addition, the general rule of vicarious liability of public entities for employee  
 10 negligence (§ 815.2) *does not apply* in dangerous condition cases. *Longfellow v. Cnty. of San*  
 11 *Luis Obispo*, 144 Cal. App. 3d 379, 383 (1983); *Van Kempen v. Hayward Area Park,*  
 12 *Recreation & Park Dist.*, 23 Cal. App. 3d 822, 825 (1972). The sole statutory basis for  
 13 imposing liability on public entities as property owners must be based on the applicable  
 14 provisions of Government Code sections 830 - 835.4. *Id.* Indeed, Government Code section  
 15 840 makes it explicit that, “[a] public employee is not liable for injuries caused by a condition  
 16 of public property where such condition exists because of any act or omission of such  
 17 employee within the scope of his employment.” Gov. Code, § 840; *Longfellow*, 144 Cal. App.  
 18 3d at 383; *Van Kempen*, 23 Cal. App. 3d at 825. Where the employee is immune from  
 19 liability, the public entity is also immune. *See* Gov. Code, § 815.2, subd. (b) (“Except as  
 20 otherwise provided by statute, a public entity is not liable for injury resulting from an act or  
 21 omission of an employee of the public entity where the employee is immune from liability.”);  
 22 *Longfellow*, 144 Cal. App. 3d at 383; *Van Kempen*, 23 Cal. App. 3d at 825.

23 Here, notwithstanding Plaintiff’s attempt to phrase the theory of recovery differently  
 24 (General Negligence versus Premises Liability), the first cause of action, like the second cause  
 25 of action, is based on allegations concerning a dangerous condition of public property, i.e., the  
 26 condition of the stairwell at the WCDF where Plaintiff allegedly slipped and fell. And like in  
 27 *Longfellow*, Plaintiff alleges simply that employees’ acts and omissions, “within the scope of  
 28 their employment,” “caused” the dangerous condition, or the condition was not repaired by

employees. *See* FAC, First and Second Causes of Action.

As set forth above, the first and second causes of action both fail to state any vicarious liability theory. Section 815.2 does not apply to claims based on a dangerous condition of public property, and “since the employee is immune [under Section 840], the [County] cannot be held liable for the acts of the employee and [Plaintiff] ha[s] no such cause of action.” *Longfellow*, 144 Cal. App. 3d at 383. Therefore, the first and second causes of action should be dismissed without leave to amend.

**B. The FAC Fails To State A Section 1983 *Monell* Claim Against The County.**

The FAC’s third cause of action seeks damages solely against the County under Section 1983. Section 1983 is not itself a source of substantive rights, but merely provides a vehicle for a plaintiff to bring federal statutory or constitutional challenges to actions by state and local officials. *Graham v. Connor*, 490 U.S. 386, 393-94 (1989); *Anderson v. Warner*, 451 F.3d 1063, 1067 (9th Cir. 2006). To state a claim under Section 1983, a plaintiff must allege that the defendant acted under color of state law and deprived plaintiff of a federal or constitutional right. *West v. Atkins*, 487 U.S. 42, 48 (1988). In addition, Plaintiff must show each defendant caused or personally participated in causing the harm alleged in the complaint. *Leer v. Murphy*, 844 F.2d 628, 633 (9th Cir. 1988). “Section 1983 creates a cause of action based on personal liability and predicated upon fault; thus, liability does not attach unless the individual defendant caused or participated in a constitutional deprivation.” *Vance v. Peters*, 97 F.3d 987, 991 (7th Cir. 1996) (citations and quotations omitted).

Here, to the extent Plaintiff seeks to impose *respondeat superior* liability on the County, the FAC fails to state a claim under Section 1983. Under Section 1983, a local government cannot be held responsible for the acts of its employees under a *respondeat superior* theory of liability. *Monell v. Dep’t of Social Servs.*, 436 U.S. 658, 691 (1978); *Bd. of County Comm’rs v. Brown*, 520 U.S. 397, 403 (1997). Therefore, even if Plaintiff could prove that a County employee failed to provide him “basic medical services,” or deprived him of “basic clothing, shelter, sanitation and personal safety” (FAC, Third Cause of Action), which the County



1 denies, such conduct would not support a Section 1983 claim against the County, the only  
2 named defendant in this action.

3       Instead, because liability under Section 1983 must rest on actions of the municipality –  
4 and not the actions of its employees – a plaintiff must prove that the alleged constitutional  
5 deprivation was the product of a policy or custom of the municipality. *Monell*, 436 U.S. at  
6 690-91; *Brown*, 520 U.S. at 403. “Congress did not intend to impose liability on a  
7 municipality unless *deliberate* action attributable to the municipality itself is the ‘moving  
8 force’ behind the plaintiff’s deprivation of federal rights.” *Brown*, 520 U.S. at 400 (emphasis  
9 in original, quoting *Monell*, 436 U.S. at 694).

10       To state a claim for municipal, i.e., *Monell*, liability under Section 1983 for a violation  
11 of constitutional rights, a plaintiff must allege **facts** (1) showing that he possessed a  
12 constitutional right of which he was deprived; (2) “identify[ing]” an officially adopted policy  
13 or permanent custom of the local government; (3) showing that the policy amounts to  
14 deliberate indifference to the plaintiff’s constitutional rights; and (4) showing that the policy or  
15 custom “caused” an employee to violate another person’s constitutional right, i.e., is the  
16 moving force behind the constitutional violation. *Plumeau v. Sch. Dist. No. 40 Cnty. of*  
17 *Yamhill*, 130 F.3d 432, 438 (9th Cir. 1997); *Monell*, 436 U.S. at 691-92 (citing 42 U.S.C. §  
18 1983); *Brown*, 520 U.S. at 403.

19       And after *Twombly* and *Iqbal*, “[i]n order to withstand a motion to dismiss for failure to  
20 state a claim, a *Monell* claim must consist of more than mere formulaic recitations of the  
21 existence of unlawful policies, conducts or habits.” *Bedford v. City of Hayward*, 2012 U.S.  
22 Dist. LEXIS 148875, at \*36 (N.D. Cal. Oct. 15, 2012) (rejecting plaintiff’s conclusory  
23 allegations as insufficient to establish liability under Section 1983 and *Monell*, citations and  
24 quotations omitted); *AE v. Cnty. of Tulare*, 666 F.3d 631, 637 (9th Cir. 2012) (holding that  
25 *Twombly* and *Iqbal* pleading standard also applies to *Monell* claims).

26       Here, the FAC alleges that:

27               In violation of [Section 1983,] Defendant, through the Sheriff of  
28               Contra Costa County and its Deputies and employees identified to  
              deprive Plaintiff of the basic clothing, shelter, sanitation and

personal safety . . . [and] acted under color of the law and with deliberate indifference to deprive Plaintiff of basic medical services following the injurious event . . . proximately causing injury to Plaintiff as described above.

FAC, Third Cause of Action. The Section 1983 claim also realleges and incorporates the allegations under the general negligence and premises liability causes of action.

Under the *Iqbal/Twombly* standard, Plaintiff's FAC does not state a plausible *Monell* claim against the County. Even the most liberal reading of the FAC sheds no light on the possible identity of a County policy, practice, or custom that may have caused the deprivation of any of Plaintiff's constitutional rights, or the content of any such policy, practice, or custom. Indeed, the FAC fails to actually identify any policy, practice, or custom of the County that is alleged to have violated Plaintiff's federal constitutional rights. Plaintiff's failure to identify any specific policy precludes municipal liability under *Monell*. See, e.g., *Monell*, 436 U.S. at 691-92.

Further, because the FAC fails to plead *any* policy, custom or practice, it necessarily fails to show that a policy or custom was the "moving force" or "cause" behind the alleged constitutional injury. Without facts alleging a "direct causal link" between a policy or custom and the alleged constitutional violation, a plaintiff cannot state a *Monell* claim. *Brown*, 520 U.S. at 404; see also *Dougherty v. City of Covina*, 654 F.3d 892, 900-01 (9th Cir. 2011) (affirming dismissal where complaint "lacked any factual allegations . . . demonstrating that [the] constitutional deprivation was the result of a custom or practice of the City of Covina or that the custom or practice was the 'moving force' behind [the] constitutional deprivation"); *City of Oklahoma City v. Tuttle*, 471 U.S. 808, 823 (1985) (holding that "[a]t the very least there must be an affirmative link between the policy and the particular constitutional violation alleged").

Finally, even disregarding the lack of a "practice" and "custom" allegation, Plaintiff's Section 1983 claim against the County is fatally deficient because the FAC only cites *single*, isolated alleged constitutional violations, i.e., being deprived of basic clothing, shelter, sanitation and personal safety, and basic medical services following his accident on September



26, 2014. “Proof of a single incident of unconstitutional activity is not sufficient to impose liability under *Monell*. . . .” *Tuttle*, 471 U.S. at 823-24. Even incorporating the FAC’s conclusory allegations of negligent training or supervision, asserted under the state law causes of action, the *Monell* claim still fails. A plaintiff must allege facts identifying a “pattern of constitutional violations” and thus deliberate indifference, to establish municipal liability for inadequate training or supervision. *Brown*, 520 U.S. at 407-08; *City of Canton v. Harris*, 489 U.S. 378, 388 (1989). “A pattern of similar constitutional violations by untrained employees is ordinarily necessary to demonstrate deliberate indifference for purposes of failure to train.” *Connick v. Thompson*, 563 U.S. 51, 131 S. Ct. 1350, 1360 (2011) (citations and quotations omitted). Such “rigorous standards of culpability and causation must be applied to ensure that the municipality is not held liable solely for the actions of its employee.” *Brown*, 520 U.S. at 405.

Here, Plaintiff fails to plead any facts showing a pattern of inadequate training or supervision. Therefore, any *Monell* claim based on such a purported theory fails. *See City of Canton, supra*, 489 U.S. at 388; *see also Alston v. Cnty. of Sacramento*, 2012 U.S. Dist. LEXIS 95494, at \*25 (E.D. Cal. July 10, 2012) (dismissing plaintiff’s *Monell* claims alleging a county’s failure to train employees because plaintiff alleged facts relating “to a specific incident as opposed to a pervasive problem with a specific County policy or custom”).

Accordingly, under the *Iqbal/Twombly* standard, Plaintiff’s FAC does not state a plausible *Monell* claim against the County. For all of these reasons, the third claim for relief against the County, under Section 1983, must be dismissed.<sup>6</sup>

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<sup>6</sup> If leave to amend is allowed, the County reserves the right to assert any further applicable defenses available to it. The Section 1983 claim here may be subject to the Prison Litigation Reform Act’s (“PLRA”) mandate that all administrative remedies be exhausted prior to filing suit on such a claim. *See* 42 U.S.C. § 1997e(a) (“No action shall be brought with respect to prison conditions under [Section 1983], or any other Federal law, by a prisoner confined in any jail . . . until such administrative remedies as are available are exhausted.”); *Porter v. Nussle*, 534 U.S. 516, 524, 532 (2002). The County and its employees, if any are named, may raise said defense, if applicable, in a motion for summary judgment. *Albino v. Baca*, 747 F.3d 1162, 1166-69 (9th Cir. 2014) (en banc).

1 **VI. CONCLUSION**

2 As set forth above, the First Amended Complaint fails to state a claim against Contra  
3 Costa County upon which relief can be granted. Therefore, Plaintiff's First Amended  
4 Complaint must be dismissed in its entirety.

5 DATED: November 13, 2015

SHARON L. ANDERSON, County Counsel

7 By: /s/  
8 NIMA E. SOHI  
9 Deputy County Counsel  
10 Attorneys for Defendant  
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